# **Tether** — **Detailed report**

### **Executive summary**

Tether Ltd. (commonly referred to by its flagship token **USDT**) is the issuer of the largest stablecoin by market capitalization and a major plumbing piece of the cryptocurrency ecosystem. Launched in 2014, USDT is a fiat-pegged token (intended to maintain a 1:1 peg with the U.S. dollar) that circulates across many blockchains and serves as a primary medium for trading, settlement, liquidity provisioning, and cross-border value transfers in crypto markets. Tether's size, reserve composition, and past legal controversies make it both highly influential and closely watched by market participants and regulators. (<u>Tether</u>)

### Origins and evolution

- **Founding (2014–2015):** Tether originated from early bitcoin/crypto entrepreneurs who sought a blockchain-native representation of fiat that could be transferred like crypto while retaining a dollar peg. Initially launched as "Realcoin" in 2014, the token and the company evolved into the Tether brand and infrastructure used today. (<u>Tether</u>)
- **Growth into market dominance (2016–2021):** USDT grew rapidly to become the dominant stablecoin for trading and liquidity. For several years it accounted for the largest share of on-chain dollar liquidity and daily trading volumes. (Wikipedia)
- Legal and transparency events (2019–2025): Tether and affiliated exchange Bitfinex faced high-profile inquiries and legal action (notably the New York Attorney General settlement in 2021). In response to market pressure and regulatory scrutiny, Tether increased the frequency of public reserve disclosures and produced third-party attestation reports. In 2024–2025 Tether reported large holdings of U.S. Treasury bills and moved to obtain stronger third-party assurance for its reserves. (New York State Attorney General)

### Core product and mechanics

#### What USDT is

USDT is a token that claims to be redeemable 1:1 for U.S. dollars (or dollar-equivalents) held in Tether's reserves. It exists on multiple blockchains (Omni/Bitcoin layer, Ethereum ERC-20, Tron TRC-20, Solana, and others), which increases its interoperability and liquidity across exchanges and DeFi protocols. (Wikipedia)

How issuance and redemption work (high level)

- **Issuance (minting):** Authorized entities (typically exchanges or institutional partners) deposit fiat into Tether's banking/treasury channels; Tether mints USDT tokens in proportion to those deposits and places them into circulation.
- **Redemption (burning):** Holders who redeem USDT through Tether's channels can have tokens burned and receive the equivalent fiat (subject to KYC/AML and commercial terms).
- **Interoperability:** Because USDT exists on many chains, transfers "off-chain" between blockchains are achieved through bridging, swaps, or re-issuance on different ledgers. These mechanisms make USDT highly liquid but introduce operational complexity and counterparty dependencies. (<u>Tether</u>)

### Reserves, transparency, and audits

- **Reserve composition:** Over recent reporting periods Tether has reported that a large share of its "cash and cash equivalents" reserves are held in short-term U.S. Treasury bills and other marketable instruments, with additional holdings in secured loans, commercial paper, and other assets. Tether publishes periodic attestations and transparency metrics on its site. (Tether)
- Audit status & assurance: Historically, Tether did not produce a full audit by a Big-Four accounting firm and instead relied on periodic attestations from third-party firms. In 2025 Tether announced active talks with a Big-Four firm about a fuller audit and appointed finance leadership to pursue audit readiness. Market observers treat these developments as material to confidence in USDT backing. (Reuters)

### **Business model & economics**

Tether derives value from:

- Seigniorage / float: earnings from investing reserve assets (e.g., interest from Treasury bills) while the corresponding tokens remain in circulation. In periods of rising interest rates, these earnings can be large. (Wikipedia)
- Treasury activities and investments: Tether has diversified some surplus into other ventures and investments (public statements and reporting indicate activity beyond stablecoins).
- Commercial services: while issuance/redemption fees are not always prominent publicly, Tether's operational role with exchanges and custodians produces business relationships and revenue opportunities. (WIRED)

### Role and impact in the cryptocurrency industry

#### 1. Liquidity and market plumbing

USDT is widely used as the primary quoted trading pair on many exchanges and therefore acts as a base asset for price discovery and market-making. Its ubiquity reduces the need to move fiat on- and off-ramps for many traders and helps bootstrap liquidity for altcoins and derivatives. (DeFi Llama)

#### 2. On-chain utility across ecosystems

Because USDT exists on numerous blockchains, it is a common unit of account in DeFi smart contracts, cross-chain liquidity pools, stablecoin lending markets, and payment rails. This interoperability amplifies its systemic importance. (Wikipedia)

#### 3. Influence on stablecoin market dynamics

Tether's sheer scale (hundreds of billions in circulation at times) means its reserve choices, transparency posture, and issuance behavior materially influence competitor stablecoin issuance (e.g., USDC) and the broader regulatory debate about stablecoins. (<u>DeFi Llama</u>)

### 4. Regulatory & policy focal point

Given its role and past controversies, Tether has become central to policy discussions about reserve requirements, systemic risk, and the appropriate regulatory treatment of stablecoins. Actions by major regulators (and settlements) have used Tether as an example in forming enforcement expectations. (New York State Attorney General)

### Controversies, criticisms, and risk profile

- Reserve transparency & audit questions: Critics argue that until a full, public, Big-Four-style audit is completed, some uncertainty about the exact composition and liquidity of reserves will persist. Tether has responded with more frequent attestations and third-party reports while pursuing fuller audits. (Tether)
- **Historic legal enforcement:** Tether and Bitfinex settled with the New York Attorney General in 2021 for \$18.5 million over allegations of commingling funds and misleading statements; Tether denied wrongdoing but the settlement constrained some business activities in New York. This episode remains a key reference point for skeptics. (New York State Attorney General)
- Concentration & systemic risk: Because USDT accounts for a very large fraction of stablecoin supply and trading liquidity, a loss of confidence or operational failure at Tether could cause outsized market dislocations. Regulators cite these concentration risks when designing stablecoin rules. (DeFi Llama)
- Illicit-use concerns and controls: Like any widely used token, USDT has been implicated in illicit finance flows in some analyses; Tether has stated it cooperates with

law enforcement and deployed on-chain monitoring and freezing when required. These operational controls create tension between privacy/decentralization advocates and regulatory/compliance expectations. (<a href="Investopedia">Investopedia</a>)

### Notable operational actions & partnerships

- Freezes & law-enforcement cooperation: Tether has on occasion frozen addresses or tokens at law-enforcement request—demonstrating centralized operational controls over a token used on public chains. Such freezes have been prominent in high-profile cases (e.g., FTX related freezes). (Investopedia)
- **Custody and broker relationships:** Reporting and public statements have indicated relationships with large brokers/custodians (e.g., Cantor Fitzgerald reporting on reserve confirmations) and custody channels that underpin reserve liquidity. These partnerships are relevant for both operational reliability and regulatory scrutiny. (Contentful)

### Outlook — possible futures and considerations

- Full audits and increased transparency: If Tether completes a full audit by a major accounting firm, it could materially reduce market-level uncertainty and shift narratives about stablecoin risk. (Reuters)
- **Regulatory regimes:** Global and regional stablecoin rules (e.g., EU MiCA earlier, evolving US proposals) will shape how Tether and competitors structure reserves, redemption rights, and permitted activities. Tether's scale ensures it will be a central participant in that process. (New York State Attorney General)
- Market competition and composition changes: Rival stablecoins that emphasize
  regulatory compliance, institutional partnerships, or different reserve models may capture
  market share, altering liquidity patterns and commercial terms in crypto markets. (<u>DeFi</u>
  <u>Llama</u>)

## Conclusion

Tether and USDT have been foundational to crypto market structure by supplying vast, portable dollar liquidity that powers trading, DeFi, and cross-border transfers. That centrality brings both utility and systemic exposure: market participants benefit from deep liquidity and fast settlement, while policymakers and critics rightly focus on reserve transparency, concentration risk, and legal compliance. Tether's future influence will depend heavily on how it addresses auditability and regulatory expectations while managing the economics of its reserve strategy.

#### Citation

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